# **BUILDING RESILIENT CITIES** Through Urban – Rural partnership

Applying Regional Circular & Ecological Sphere (R-CES) perspectives in Nagpur









India Japan Laboratory



# Building Resilient Cities through Urban-Rural Partnership

Applying Regional–Circular & Ecological Sphere (R–CES) perspectives in Nagpur



#### About this Publication:

This publication is developed as a part of India-Japan Bilateral Research Project funded by Japan Society for the Promotion of Science (JSPS) and Indian Council of Social Science Research (ICSSR). This research was also supported by the Institute of Global Environmental Strategies (IGES) funded Regional Circular & Ecological Sphere (Regional CES) SRF Project. The document provides a brief overview of Nagpur region and explains the ongoing water conflicts from a wider perspective of urban-rural linkage. It presents key findings of the Project work and suggests feasible directions for addressing the identified water-related concerns in Nagpur.

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#### **Disclaimer:**

This report is developed based on research conducted during the India-Japan Bilateral Project. The referred data sources have been duly acknowledged and the complete list of references is provided at the end of report.



#### Foreword

This publication addresses a very important topic of urban and rural linkages. The concept has recently gained significant prominence in the wake of growing population, rapid urbanization and changing climatic conditions. Global policy frameworks like Sustainable Development Goals and The New Urban Agenda have also emphasized that strengthening the urban-rural linkages holds the key to achieving sustainable urban development.

While resource demands, like food and water, in Nagpur city are increasing with the proportionate rise in population, it is important to note that these natural resources are limited and are been sourced from distant rural areas. To precisely understand the emerging concerns in the urban-rural interface, this report provides a glimpse into the grass-root level issues in Nagpur.

This report specifically furthers the understanding of water linkages between urban and rural areas in Nagpur Metropolitan Area, that comprises of more than 720 villages. The evidence produced through the Project work is very concrete and has provided new insights onto the urban-rural connections in the region. In addition to the resource flow, this report also showcases the flow analysis of people in urban, rural and forest areas along the Pench corridor. The initiative of stakeholder engagement in water management through decision theatre workshop is first of its kind and holds great potential for bridging the knowledge gaps between decision makers, local communities and other stakeholders

It is particularly interesting to see that the historical timeline of the Pench project has been discussed and specific evidence has been documented to explain the ongoing water conflicts in Nagpur. The report has also discussed the issues of water reallocation and policy issues, while explaining the current shortcomings and the ways to overcome them. The project findings will certainly advance the understanding of these issues at policy and governance levels.

Towards the end, this report summarizes the key findings of the India-Japan Bilateral Project and presents suitable directions for future development of the region. The suggested measures have brought into focus the new areas of interventions and have provided new avenues for collaboration between various stakeholders in India and Japan. The report concludes with specific entry points to address the issue of water conflicts in Nagpur region from urban-rural perspective. In view of the growing importance of linking urban and rural areas, this document shall potentially serve as an important basis for coordinated urban-rural development in Nagpur region.

105451

Shri Sandip Joshi Mayor, Nagpur Municipal Corporation, Nagpur

Introduction and Scope of the document

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Key Characteristics and Evolution of Nagpur Metropolitan Area

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**Pench Corridor** Visualizing the water source environment of Nagpur

#### **Physical Characteristics & Changing Climate**

Geo-climatic features of Nagpur

#### **Decoding the Demographic Transitions**

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### Introduction

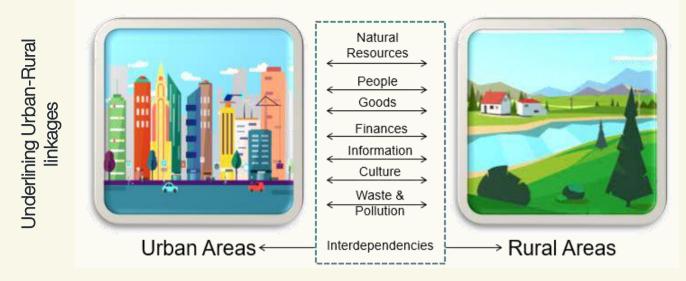
Nagpur Metropolitan Area (NMA) is one of the fastest growing urban agglomerations of central India. The booming population growth, rapid urbanization and industrialization trends in NMA are paralleled by increased demand of natural resources like food and water, that are mainly sourced from rural areas. With changing climate and declining availability of water resources, situations of water stress in summer and flooding in rainy season have today become the new normal. Since urban and rural areas in NMA are both dependent on shared water resources, enhancing water security in the region requires a collective approach with engagement from all sectors. Accordingly, the need for enhancing and better managing the urban-rural relationships through increased partnerships has gained significance in context of Nagpur.

#### Scope of the document

Based on primary research and secondary data, this document presents key findings of the India-Japan Bilateral Project. It presents concrete evidence to explain the reasons behind ongoing water conflicts in Nagpur. While climate change is one significant factor for the present situation of water stress in Nagpur, transboundary urban-rural water conflicts have been identified as the major concern. With declining water availability and the growing demands of water in Nagpur city, a genuine need for effective utilization of available water resources has been realized. The project activities and initiatives taken to mainstream the urban-rural concerns at policy and governance levels have also been discussed. Towards the end, the report highlights key entry points to further the idea of urban-rural partnerships and Regional-Circular and Ecological Sphere in Nagpur region.



#### Need for Urban-Rural Partnership



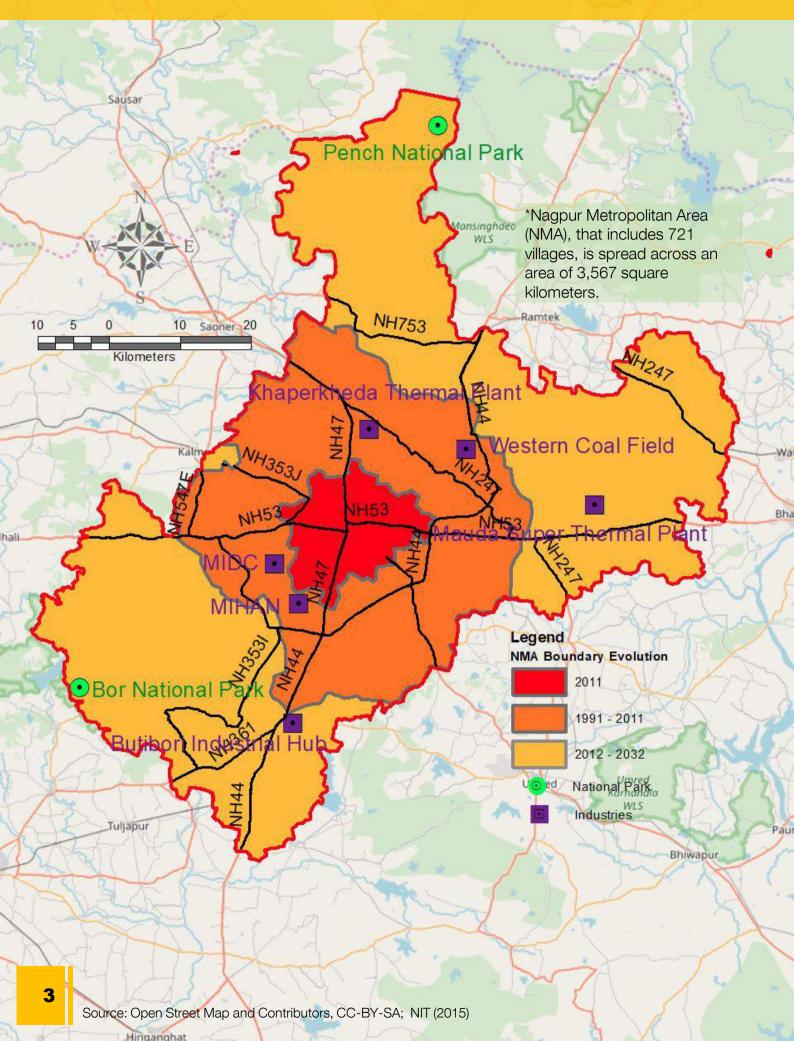
Urban and rural areas have different and often complementary assets which are integrated through a broad set of linkages. A basic definition of rural-urban linkages is that they consist of flows (of goods, people, information, finance, waste, social relations) across space, linking rural and urban areas. It has emerged as one of the core principles of sustainable development in the global development frameworks like Sustainable Development Goals (SDGs), The New Urban Agenda and Sendai Framework for Disaster Risk Reduction (SFDRR). Urban-Rural partnerships are important to ensure the sustainable utilization of shared environmental resources and realizing coordinated development at regional level.

#### **Regional-Circular and Ecological Sphere (R-CES)**



The concept emerged through deliberations on the 5th Basic Environment Plan of Japan. It was framed based on an integrated policy approach that incorporates the concepts of (a) low-carbon society, (b) resource circulation, and (c) living in harmony with nature. The key to creating R-CES is to re-discover regional resources through a collaborative approach by involving stakeholders, and to make optimum use of resources in a sustainable manner, be it on community level or a larger scale such as a river basin (Takeuchi, 2018). The concept emphasizes on the wise use of locally available natural resources and strengthening urban-rural linkages.

## Nagpur- The geographical center of India



A comprehensive long-term plan needs to be developed for Nagpur to balance the supply and demand of water, as it will be one of the key determinants of economic growth.

Nagpur, often called the heart of India, is at the geographical center of the country.

Due to its strategic location, it is recognized as a major commercial and political centre of the Vidarbha region of Maharashtra.





New Nagzira

The region has a very prominent **power** sector as two major thermal power stations located near Nagpur: Koradi and Khaparkheda Thermal Power Station Nagpur is witnessing an economic boom through the development of the 'Multi-Modal International Cargo Hub and Airport at Nagpur (MIHAN)'

Nagpur has been selected as one of the 100 smart cities under The Smart Cities Mission launched by Government of India in 2015

Wadoda Cluster from Nagpur district has been selected as one of the 300 Rurban Clusters under The National Rurban mission' (NRuM) launched by Government of India in 2016

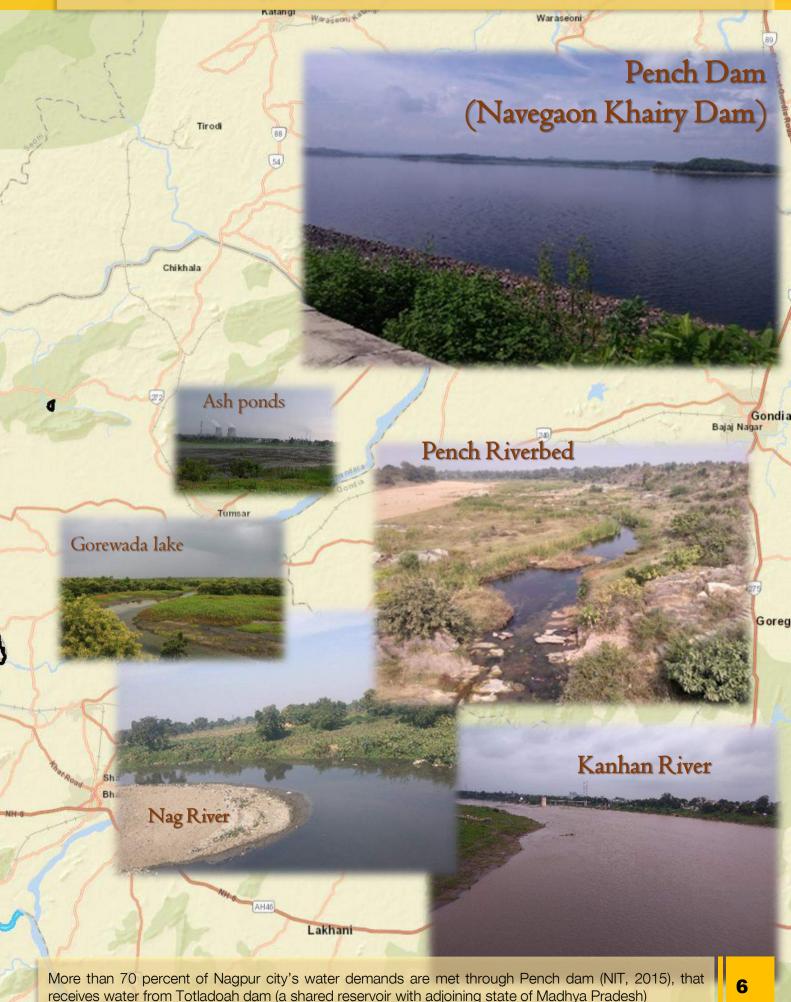
Nagpur is projected to be the fifth fastest growing city in the world from 2019-2035 with an average growth of 8.41% (Oxford Economics, 2018)

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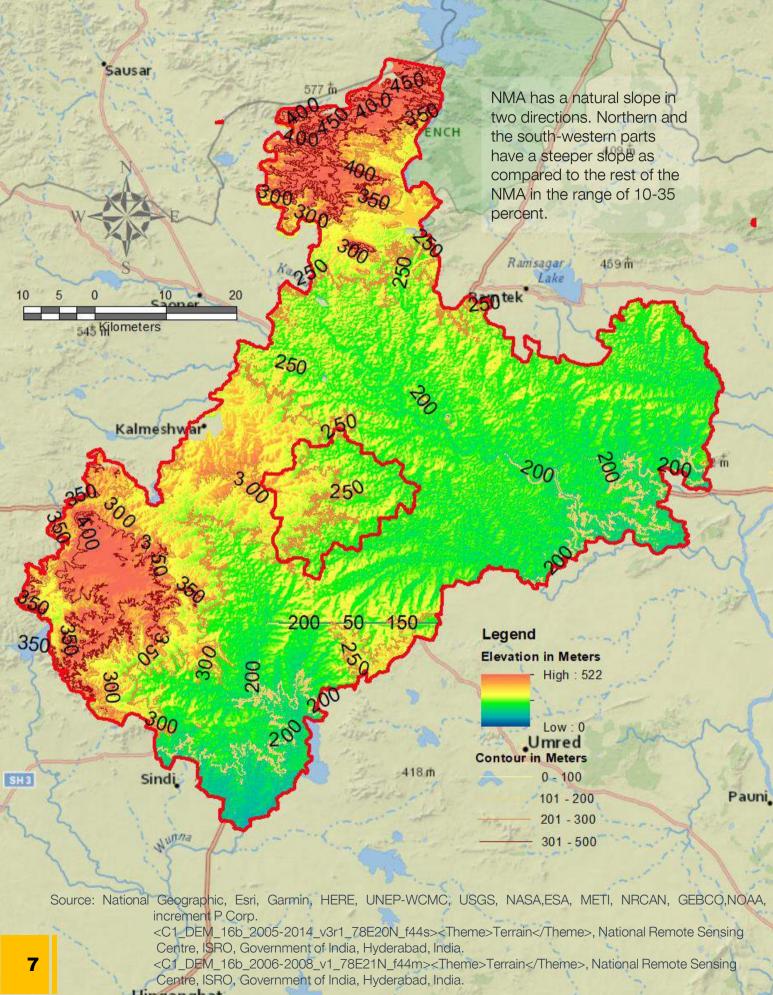
### **Pench Corridor**



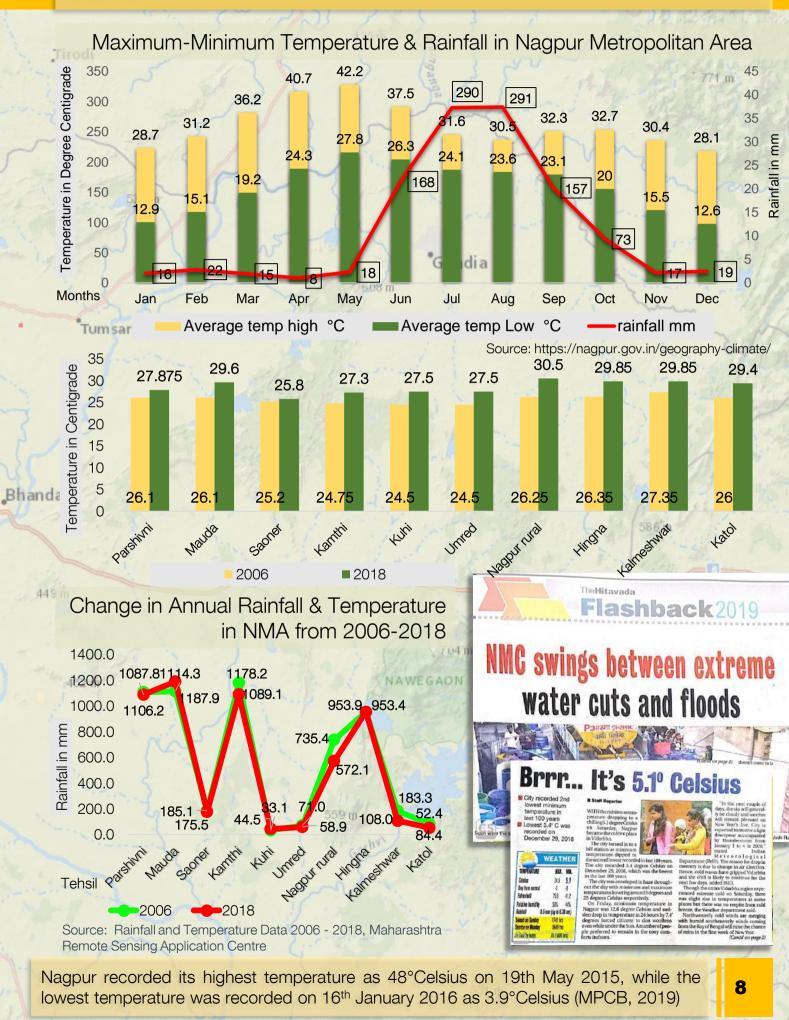
Nagpur city needs to consider the development of alternate water sources such as Rehari barrage on Kanhan river to satisfy the growing water demands, in view of the declining water availability in Totaladoh Dam.



## **Physical Characteristics & Changing Climate**

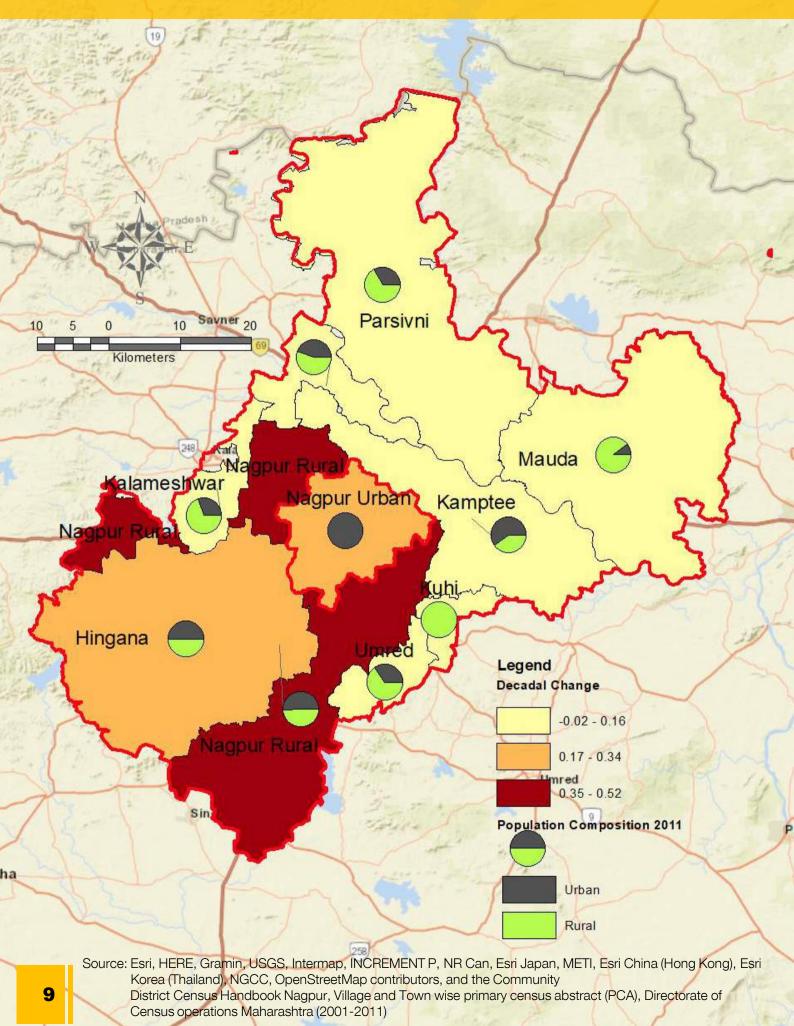


Climate action planning needs to be mainstreamed in various developmental initiatives in Nagpur to enhance the city resilience against the emerging trend of climatic variations.



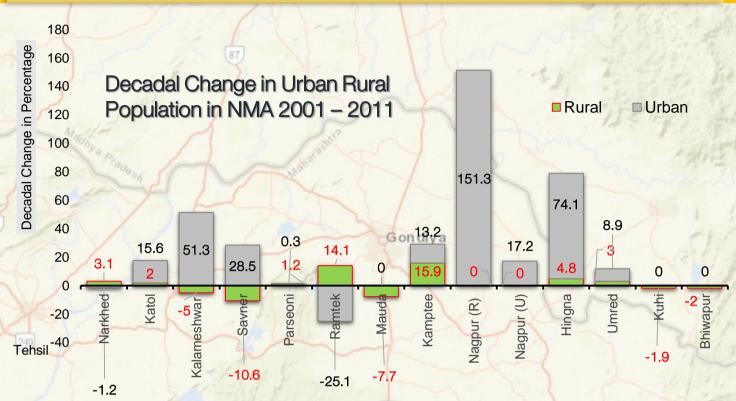
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### **Decoding the Demographic Transitions**

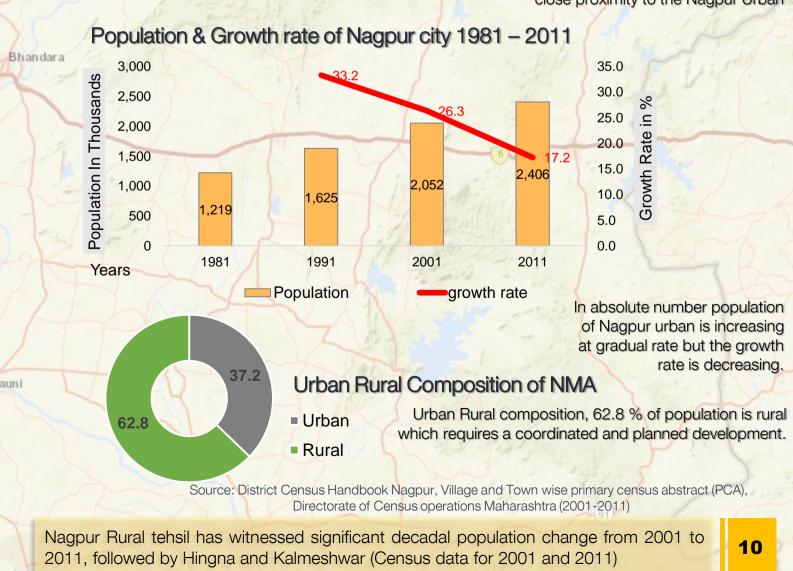


Hinganghat

Strengthening urban-rural linkages in South-West Nagpur should be focused to galvanize balanced development and reduce spatial disparities, in view of the changing Urban-Rural composition of NMA.

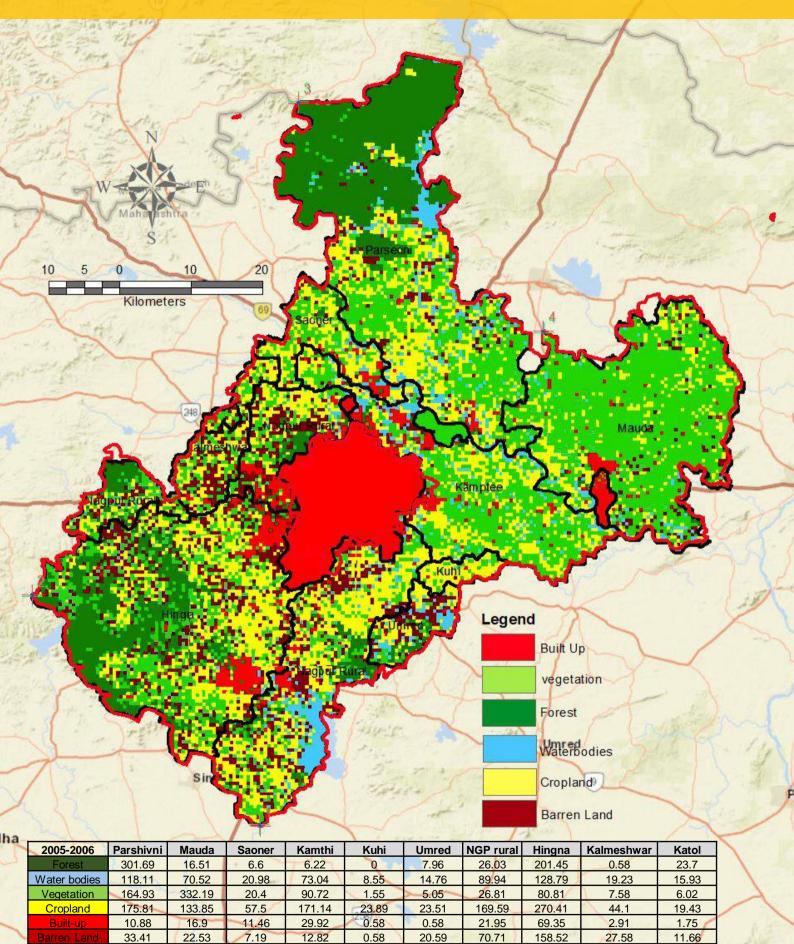


Maximum Urban Rural change has been experienced in areas that are in close proximity to the Nagpur Urban



Community

## Land Utilization / Land cover change



Source: Esri, HERE, Gramin, USGS, Intermap, INCREMENT P, NR Can, Esri Japan, METI, Esri China (Hong Kong), Esri Korea (Thailand), NGCC, OpenStreetMap contributors, and the Community Land Use Land Cover Map (2005-2006; 2017-2018), Maharashtra Remote Sensing Application Centre

72.45

405.03

909.33

101.98

78.49

35.15

Total

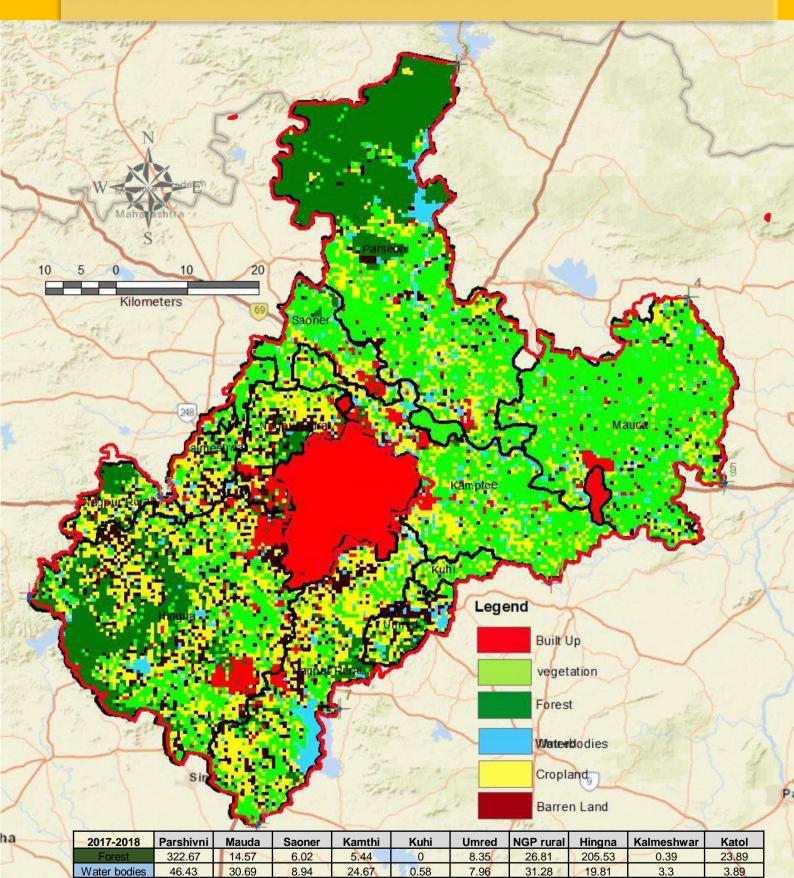
804.83

592.5

124.13

383.86

Conserving fertile agricultural land in North-East part of NMA should be an urgent priority to ensure food security in the Metropolitan area.



Significant transformations have occurred in North-East part of NMA from 2006 to 2018, as the proportion of productive croplands is found to have declined

197.17

115.39

30.89

10.3

383.86

20.98

11.85

0.39

1.36

35.16

11.27

25.64

0.58

18.65

72.45

107.43

157.35

21.95

60.22

405.04

205.53

265.94

69.93

142.59

909.33

38.08

37.3

2.91

20.01

101.99

Vegetation

Cropland

**Built-up** 

Total

284.59

113.64

10.49

27

804.82

426.98

81.4

16.71

22.15

592.5

66.83

26.42

12.04

3.89

124.14

8.94

30.11

1.75

9.91

78.49

### Water Source Areas of Nagpur



Source: Esri, Digital Globe, Geo Eye, Earthstar Geographic, CNES/Airbus DS, USDA, USGS, AeroGRID, IGN and the GIS User community Groundwater Brochure Nagpur District Maharashtra, Central Region Nagpur, Central Ground Water Board 2018 Strategic planning should be done for developing water sources near the city, and actions should be taken to curb water losses from distant Pench source, as it also caters to the Irrigation demands in NMA.

1000	Development of drinking water sources for Nagpur city (NMC 2011)							
	Year	City Population	Water Supply (MLD)	LPCD rate	Water Sources			
	1921	1,45,000	16.50	114	Ambazari + Gorewada			
	1941	3,02,000	45.00	149	Ambazari + Gorewada + Kanhan			
	1961	6,44,000	80.00	124	Ambazari + Gorewada + Kanhan			
	1981	12,17,000	125.00	103	Gorewada + Kanhan			
	2001	21,50,000	370.00	172	Gorewada + Kanhan + Pench			
	2004	23,50,000	470.00	200	Gorewada + Kanhan + Pench			
Contraction of the second	2011	24,47,000	651.00	266 (including losses)	Gorewada + Kanhan + Pench			

#### Water Distribution in NMA

Pench Irrigation Project is a multipurpose project with the objectives of irrigation, domestic and industrial water supply. The dam is located near Navegaon Khairy village in Nagpur district and has left and right bank canals to irrigate 104476 hectares of land.

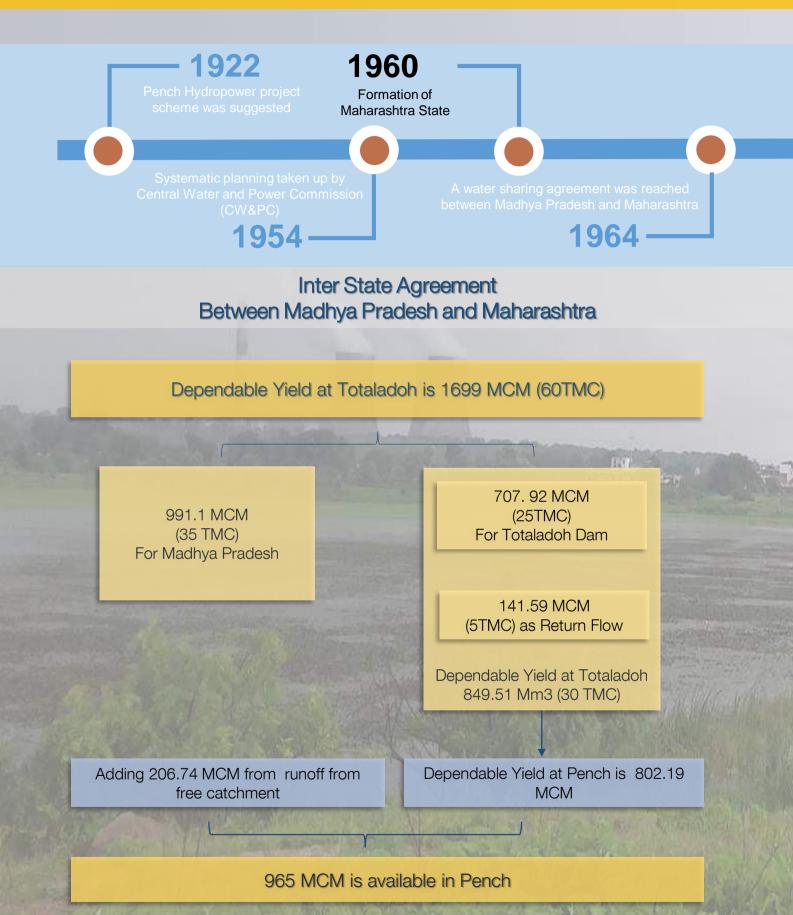
□Gorewada □Kanhan/ Pench

Water for urban areas is sourced from surface water sources like lakes, rivers and reservoirs as well as ground water. In rural areas water is being supplied through the rural water supply schemes which tap ground water by developing tube wells, hand pumps and bore wells (NIT, 2015).

\*MLD- Million Litres per day, \*LPCD- Litres per capita per day

Since 1981, water supply in Nagpur has increased significantly by the introduction of Pench source, however water losses have also increased proportionately due to the long distance

## **Urban-Rural Water Conflict in Nagpur**

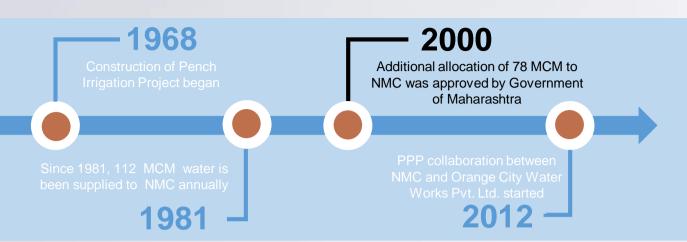


\*MCM- Million Cubic Metres

- \*TMC- Thousand Million Cubic Feet
- \*NMC- Nagpur Municipal Corporation

Source: Central Water Commission 2001; Pench Irrigation Project 2019

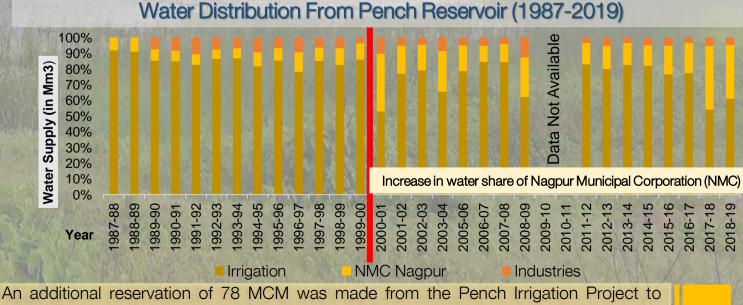
Benefit sharing mechanisms like 'Payment for Ecosystem Services' should be introduced in Nagpur to ensure sustained drawl of water from Pench and equitable sharing of benefits between urban and rural areas.



#### Water Allocation from Pench Reservoir

S.No.	Description	Utilization (MCM)
1	Irrigation	689
2	Nagpur Municipal Corporation	112
3	Koradi Thermal Power station	67
4	Khaperkheda Thermal Power station	60
5	Fisheries Department	2
6	Sunflad Industries, Bhandara	2
7	Evaporation loss	33
	Total	965 MCM

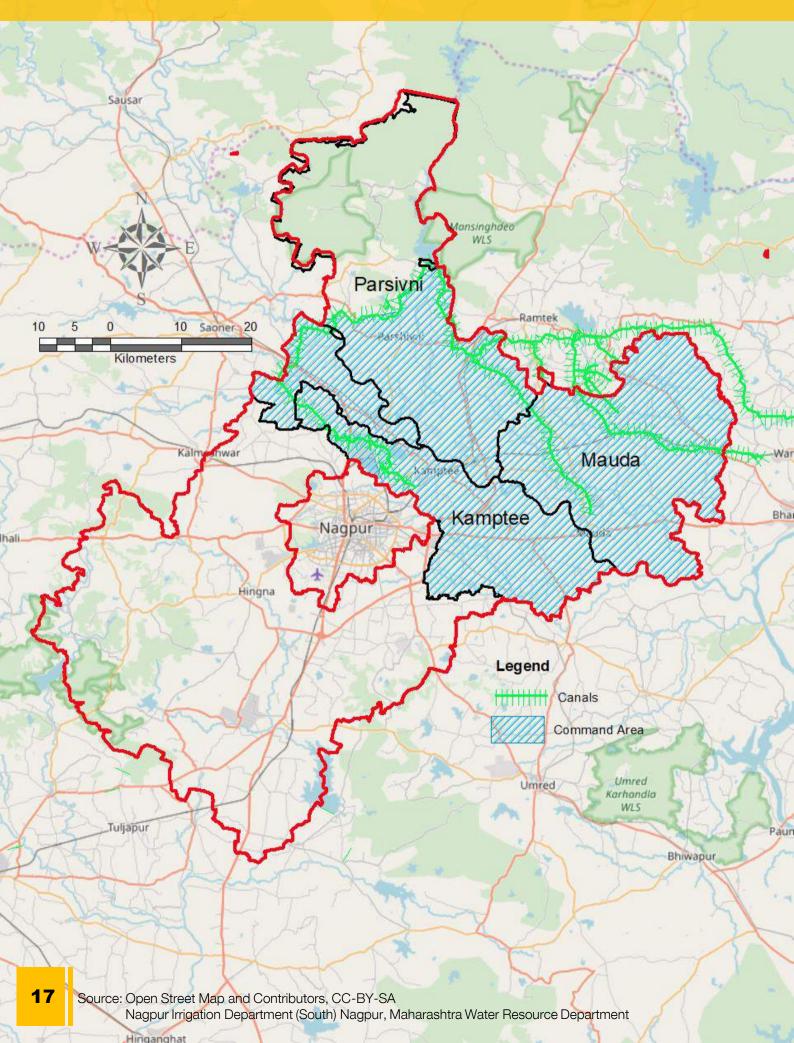
Pench Irrigation Project is a multipurpose project with the objectives of irrigation, domestic and industrial water supply. The dam is located near Navegaon Khairy village in Nagpur district



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An additional reservation of 78 MCM was made from the Pench Irrigation Project to NMC in the year 2000 on a temporary basis, however the reservation is still continuing to meet the growing water demands in Nagpur city (MWRRA, 2018)

### Water-Related Concerns

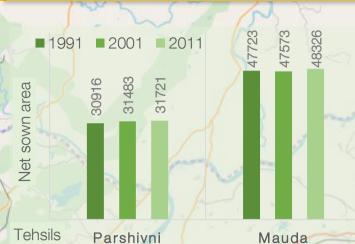


A multi-level governance approach among Nagpur city, District Council (Zilla Parishad) and other agencies at regional level is important to address the transboundary water-related concerns emerging due to the rapid urbanization.

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29828



Source: District Census Handbook Nagpur, Village and Town wise primary census abstract (PCA), Directorate of Census operations Maharashtra (2001-2011)

> Nagzira WLS

A significant amount of water is lost due to aging infrastructure

Productive agricultural lands around the city are undergoing significant

development transformations

Tumsar

ndara

The residual untreated waste from the city is polluting the Nag river that serves for agricultural purpose in downstream areas

Water stress situation is evident in rural areas as ground water levels are going down

Net sown area in Kamptee tahsil is found to

be declining based on the census data

Nawegaon National Park

Lack of awareness about rainwater harvesting and water conservation practices is worsening the dry summers

The upstream and downstream rural areas in Nagpur are experiencing a range of water-related concerns from decline in water availability to degrading water quality, due to the rapid urbanization and industrialization in the city

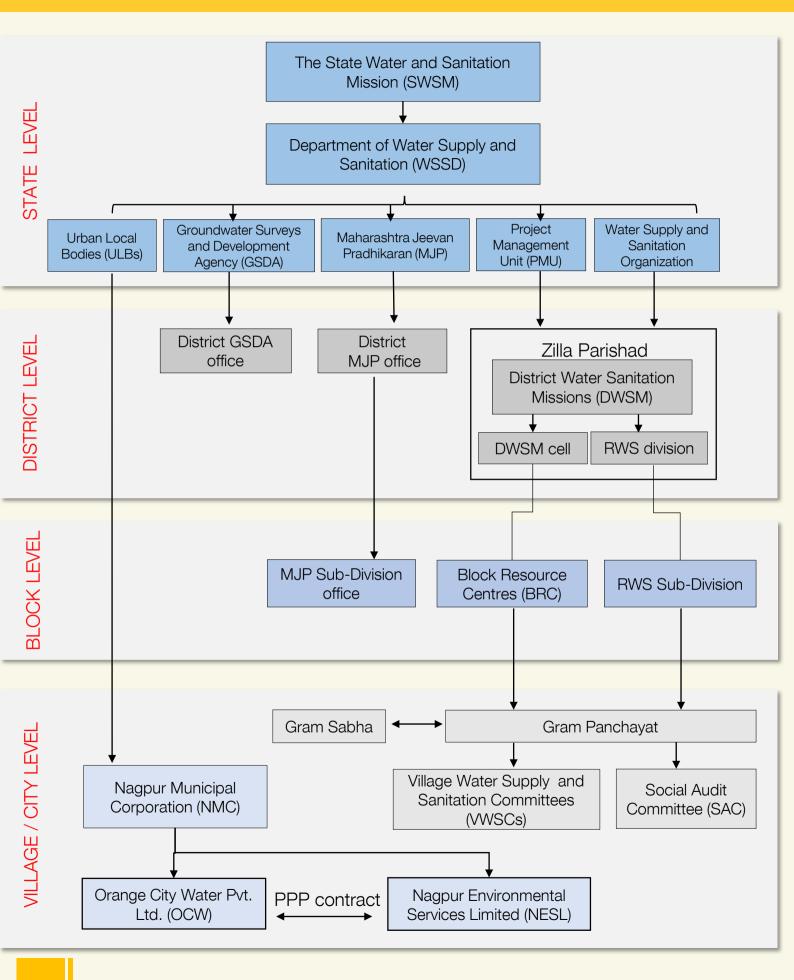
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water resources

The declining availability of surface water for irrigation

is pressurizing ground

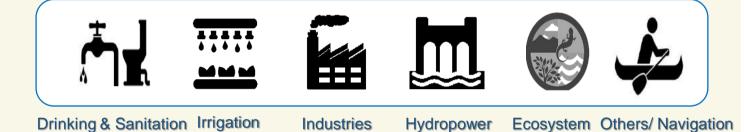
### Water Policy and Governance aspects



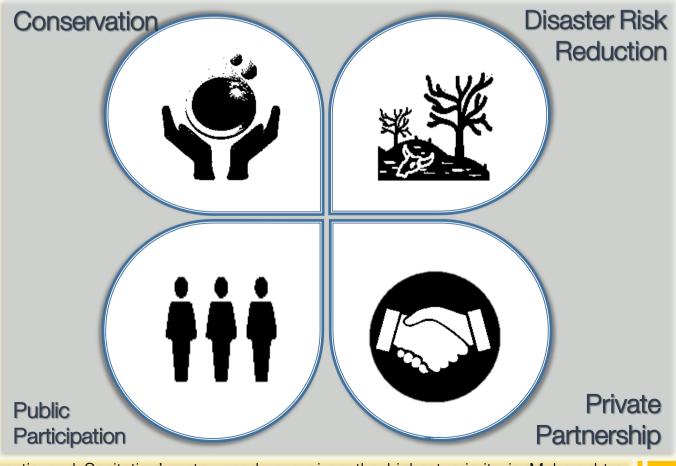
In lines with Maharashtra State Water Policy 2019, more emphasis should be given on enabling multi-stakeholder engagement in Nagpur, including involvement of local communities and private sector in water conservation.

Section 2 (1) (f) of Maharashtra Water Resource Regulatory Authority Act, 2005 defines " Category of Use" for different purposes

Section 8.2 (ii) of Maharashtra State Water Policy 2019 declares the priority of water usage which are as follows

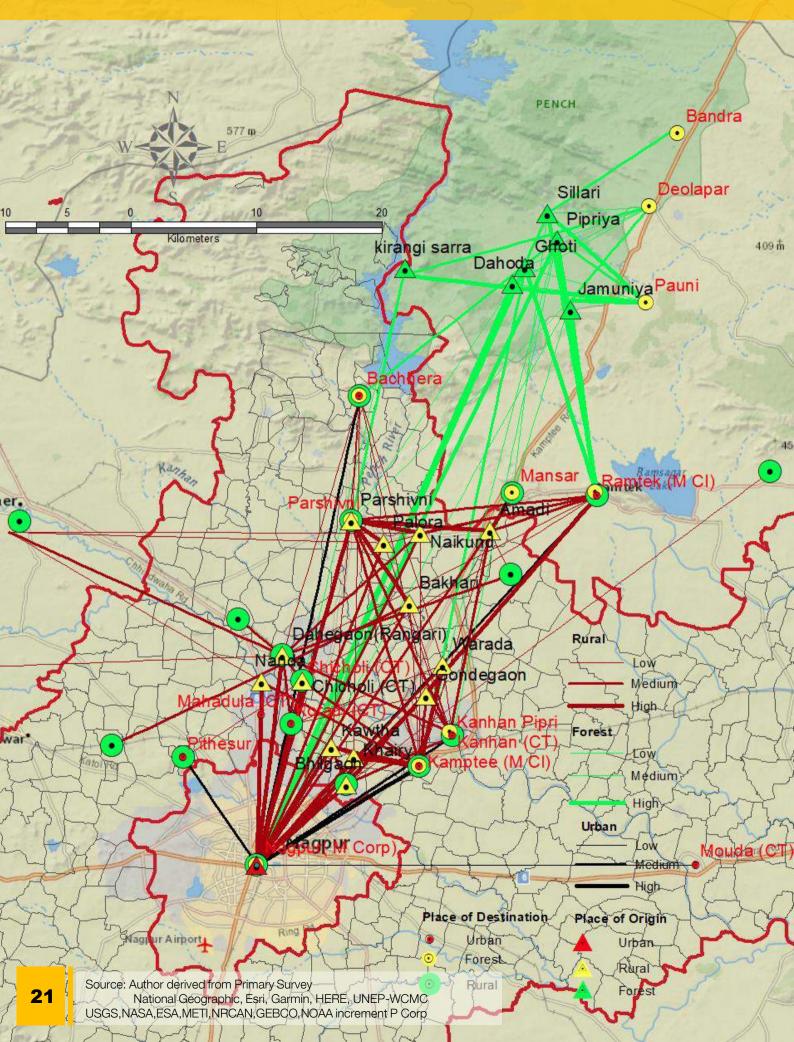


Water management can be achieved through various entry points as mentioned in Maharashtra Water policy Act

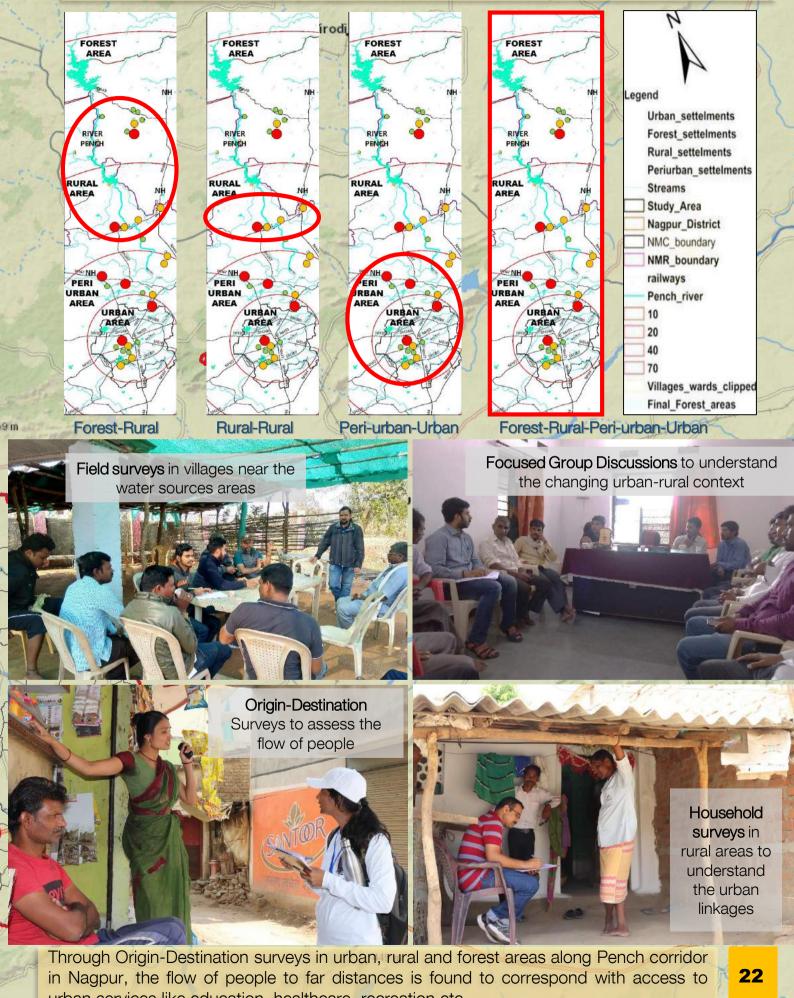


'Domestic and Sanitation' water needs are given the highest priority in Maharashtra state, followed by Irrigation, Industries, Hydropower, Ecosystem and other needs (Maharashtra State Water Policy 2019)

## Finding Avenues for Urban-Rural Partnership



Coordinated development of small and intermediate towns in Nagpur will not only enhance the urban-rural linkages, but also localize the flow of people, paving way for achieving Regional-Circular and Ecological Sphere.



urban services like education, healthcare, recreation etc.

Content may not reflect National Geographics current map policy. Sources: National Geographic, Esri, Garmin, HERE, UNEP-WCMC, USGS, NASA, ESA, METI, NRCAN, GEBCO, NOAA

## Nagpur City takes a lead in achieving R-CES

India-Japan Bilateral Research Project has opened up new avenues for collaboration in Nagpur, wherein the importance of different stakeholders such as private sector, civil society organization, academia has been recognized. A range of initiatives were taken during the project duration, both in India and Japan, in close collaboration with the local governments, to mainstream the idea of Regional-Circular Ecological Sphere and Urban-Rural partnership. This report provides a brief overview of the project work and will hopefully serve as guiding material for regional level policy making in Nagpur and around the world.



A Decision Theatre Workshop was conducted in VNIT, Nagpur on 12th June, 2019 to initiate regional level dialogue on building urban-rural partnerships. It served as a platform to bring together various stakeholders including local government, Smart city agency, civil society organization, private sector, academic experts etc. to deliberate on possible collaborations between urban and rural areas at policy and governance levels.



A formal dialogue was initiated with Kanagawa Prefectural Government on 30th July 2019, by The Honorable Mayor of Nagpur Municipal Corporation, Smt. Nanda Jichkar for addressing water-related concerns in Nagpur city. The deliberations were a part of a thematic session in International Forum for Sustainable Asia and the Pacific Ocean, that was jointly organized by IGES (Japan) and Keio University (Japan) and VNIT (India). Establishment of an Urban-Rural coordinating entity at governance level in Nagpur is necessary to promote the idea of resilient growth and Regional-Circular and Ecological Sphere.



various levels, as water being a shared resource has to be managed collectively. A wide range of stakeholders including government agencies, private sector, academic experts etc. play important roles

in water management. There is need for

engagement from all sectors to address

In view of the shared water resources,

mutual concerns.

Numerous agencies are involved in water

management in Nagpur region. However, there is need for policy coordination at







there is need for collective action by various actors in urban and rural interface. Involvement of private sector demonstrates huge potential in strengthening urban-rural linkages.

For effective management of available water resources, there is need for technological interventions in various fronts like curbing of water losses, enhancing water usage, providing early warnings, irrigation techniques etc.



#### Community Awareness

The foremost element to initiate grassroot level action is to raise community awareness about water conservation and management etc. There is need to foster proactive action rather than the needbased approach.

 By deriving lessons from selected cases in Japan, a range of initiatives were taken during the Bilateral Project to mainstream the idea of Regional-Circular Ecological phere and Urban-Rural partnership in Nagpur
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